

Chapter 102 Regulatory Fee and Program Cost Analysis Report

Environmental Quality Board July 12, 2022

Background

- Chapter 102 regulations erosion and sediment control and post-construction stormwater management for earth disturbance activities
- Current Chapter 102 regulations effective November 19, 2010
- 25 Pa. Code § 102.6(b)(2) requires DEP to evaluate adequacy of fees and report to Environmental Quality Board (EQB)



Background

Table 1. Fee for Chapter 102 Permits Under 25 Pa. Code § 102.6(b)(1)

Fee Type	Permit Type	Fee	
Paca Administrativa	General Permits		
Base Administrative	(NPDES PAG-01	\$500	
Filing Fee	and PAG-02 and ESCGP)		
Base Administrative	Individual Permits	¢1 F00	
Filing Fee	(NPDES and E&S)	\$1,500	
Disturbed Acreage	All Darmita	\$100 x	
Fee	All Permits	each disturbed acre	



Fees

Fees collected by DEP

- Disturbed Acreage Fee
- Base Administrative Filing Fee DEP only collects if performing completeness review of application

Fees collected by delegated Conservation Districts

- Base Administrative Filing Fee
- Service Fees (Erosion & Sediment and Post-Construction Stormwater Management, if applicable)



- Fiscal Years (FY) 2013-14 through 2020-21
- Program Costs = DEP Staff Costs (Central and Regional Offices) (multiplied by 28%) & Training Costs
- Fees Collected = Base Administrative Filing
 Fees & Disturbed Acreage Fees



Table 2. Costs and Fees Collected Associated with DEP's Implementation of the Chapter 102 Program

	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
Program Costs	\$5,450,220	\$5,674,336	\$6,248,832	\$7,173,832
Fees Collected	\$5,426,667	\$4,609,907	\$4,510,875	\$3,856,362



Table 2. Costs and Fees Collected Associated with DEP's Implementation of the Chapter 102 Program

	FY 2017-18	FY 2018-19	FY 2019-20	FY 2020-21
Program Costs	\$7,187,495	\$7,111,103	\$7,463,643	\$7,820,512
Fees Collected	\$3,690,777	\$3,610,190	\$3,349,060	\$3,987,298



To close the gap between fees collected and program expenses, DEP uses:

- General Fund (GF)
- Clean Water Fund (CWF)
- Well Plugging Account (WPA)
 - DEP Oil and Gas staff costs for Chapter 102 activities
- Federal Funds (FF)



Figure 1. Allocation of Funding Sources for DEP's Chapter 102 Program Costs, FY 2013-14 to 2020-21

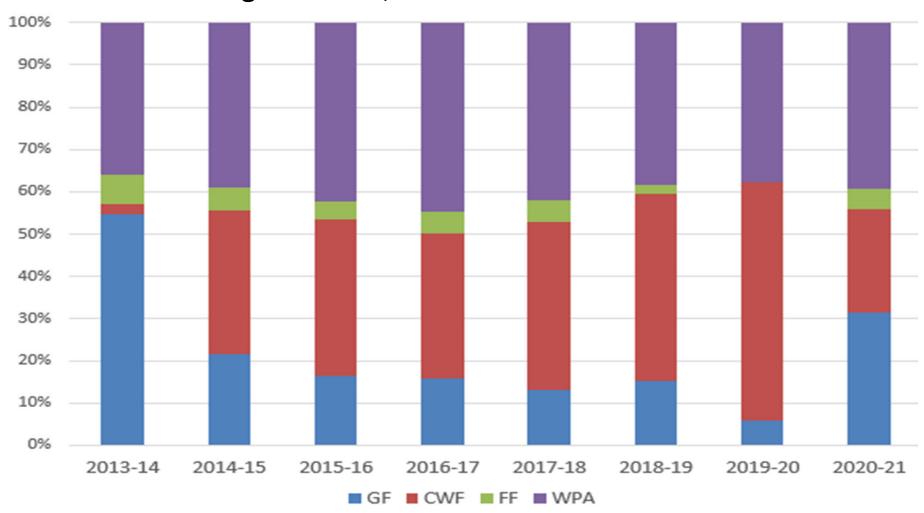


Table 3. Costs and fees collected associated with DEP's implementation of the Chapter 102 program illustrating the revenue to cost ratio without Oil and Gas Program costs

	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
Program Costs	\$5,450,220	\$5,674,336	\$6,248,832	\$7,173,832
Oil and Gas Costs	\$1,525,608	\$1,720,988	\$2,063,390	\$2,501,080
Program Costs minus Oil and Gas Costs	\$3,924,612	\$3,953,348	\$4,185,442	\$4,672,752
Fees Collected	\$5,426,667	\$4,609,907	\$4,510,875	\$3,856,362
Difference	\$1,502,055	\$656,559	\$325,433	(\$816,390)
Revenue:Costs	138%	117%	108%	83%



Table 3. Costs and fees collected associated with DEP's implementation of the Chapter 102 program illustrating the revenue to cost ratio without Oil and Gas Program costs.

	FY 2017-18	FY 2018-19	FY 2019-20	FY 2020-21
Program Costs	\$7,187,495	\$7,111,103	\$7,463,643	\$7,820,512
Oil and Gas Costs	\$2,348,893	\$2,123,883	\$2,201,762	\$2,395,152
Program Costs minus Oil and Gas Costs	\$4,838,602	\$4,987,220	\$5,261,881	\$5,425,360
Fees Collected	\$3,690,777	\$3,610,190	\$3,349,060	\$3,987,298
Difference	(\$1,147,825)	(\$1,377,030)	(\$1,912,821)	(\$1,438,062)
Revenue:Costs	76%	72%	64%	73%



- Fiscal Years (FY) 2013-14 through 2020-21
- Program Costs = Total Program Costs reported by Conservation Districts (multiplied by 53%)
- Fees Collected = Base Administrative Filing
 Fee and Service Fees



Table 4. Conservation District Costs and Fees Collected Associated with Districts' Implementation of the Chapter 102 Program

	FY 2013-14	FY 2014-15	FY 2015-16	FY 2016-17
Program Costs	\$14,736,282	\$15,663,133	\$18,262,028	\$18,673,069
Fees Collected	\$8,870,311	\$9,659,101	\$10,800,234	\$10,440,288
Transfer	\$1,493,250	\$1,254,660	\$1,254,660	\$1,254,660
Difference	(\$4,372,721)	(\$4,749,372)	(\$6,207,134)	(\$6,978,121)
Revenue:Costs	70%	70%	66%	63%



Table 4. Conservation District Costs and Fees Collected Associated with Districts' Implementation of the Chapter 102 Program

	FY 2017-18	FY 2018-19	FY 2019-20	FY 2020-21
Program Costs	\$20,627,921	\$20,186,165	\$21,014,529	\$21,553,271
Fees Collected	\$11,002,592	\$12,000,639	\$11,854,867	\$13,371,638
Transfer	\$1,292,082	\$1,292,082	\$1,292,082	\$1,292,082
Difference	(\$8,333,247)	(\$6,893,444)	(\$7,867,580)	(\$6,889,551)
Revenue:Costs	60%	66%	63%	68%



Projections

- Fiscal Years (FY) 2021-22 through 2023-24
- Program Costs estimated to increase by 4%
- Fees Collected estimated to increase by 1.5%, 5.4%, and 6.4% for FYs 2021-22, 2022-23, and 2023-24, respectively



DEP Projections

Table 5. DEP's Projected Costs and Fees Collected Associated with the Chapter 102 Program

	FY 2021-22	FY 2022-23	FY 2023-24
Projected Program Cost	\$5,742,375	\$5,968,070	\$6,202,792
Projected Fees Collected	\$4,047,107	\$4,265,651	\$4,525,856
Projected Difference	(\$1,695,268)	(\$1,702,419)	(\$1,676,936)
Ratio	70%	71%	73%



CD Projections

Table 6. Conservation District Projected Costs and Fees Collected Associated with the Chapter 102 Program

	FY 2021-22	FY 2022-23	FY 2023-24
Projected Program Cost	\$23,240,032	\$24,169,633	\$25,136,419
Projected Fees Collected	\$13,573,110	\$14,306,058	\$15,178,727
Transfers	\$1,292,082	\$1,292,082	\$1,292,082
Projected Difference	(\$8,374,840)	(\$8,571,493)	(\$8,665,610)
Ratio	64%	65%	66%



Recommendation

- Fees collected are projected to cover approximately 70% and 65% of DEP's and conservation districts' expenses, respectively, over the next 3 years
- DEP is recommending an increase in Chapter 102 fees and plans to begin drafting a proposed rulemaking











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