

Overview of Cumulative Impacts Policy Landscape

Pennsylvania Department of Environmental Protection
Citizens Advisory Council and EJ Advisory Board
November 12, 2025

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What are cumulative impacts?

Total burden of co-existence of multiple environmental and social vulnerability stressors, and their effects on health, well being and quality of life

Disproportionate impacts

Concentration of burdens

Social determinants of health

Includes lack of benefits

Communities know issue, not term

Pollution Burden



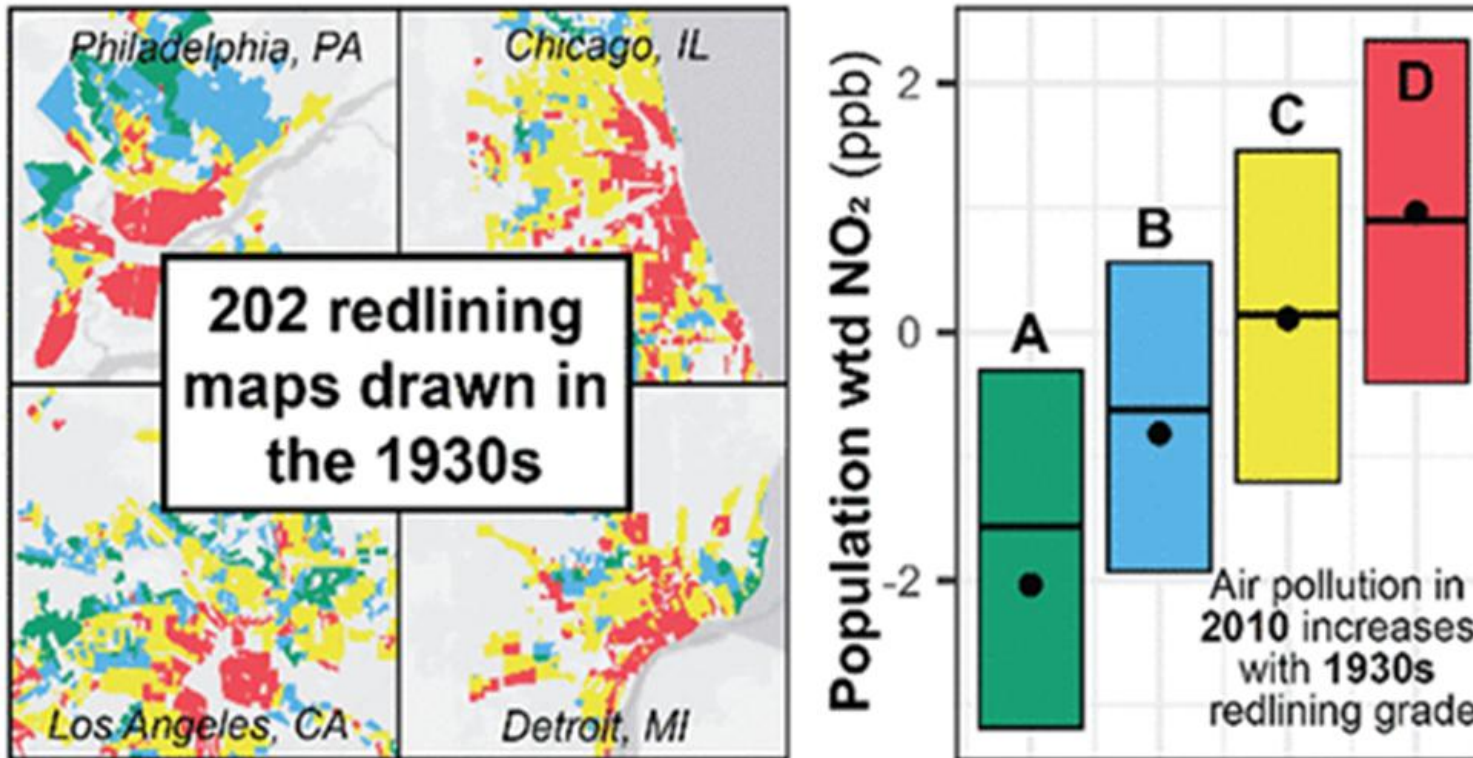
Cumulative Impacts

Social Vulnerability



Why is working on cumulative impacts important?

Modern air pollution disparities in historically redlined areas



Lane, et al. Environ. Sci. Technol. Lett. 2022, 9, 4, 345–350

- Substantial scientific evidence
- Key to understanding accurate health impacts
- Long-standing testimony from communities
- Government policies/practices leading to inequitable distribution

Definitions of Cumulative Impacts: Key Concepts

California EPA

Cumulative impacts means exposures, public health or environmental effects from the combined emissions and discharges, in a geographic area, including environmental pollution from **all sources...**

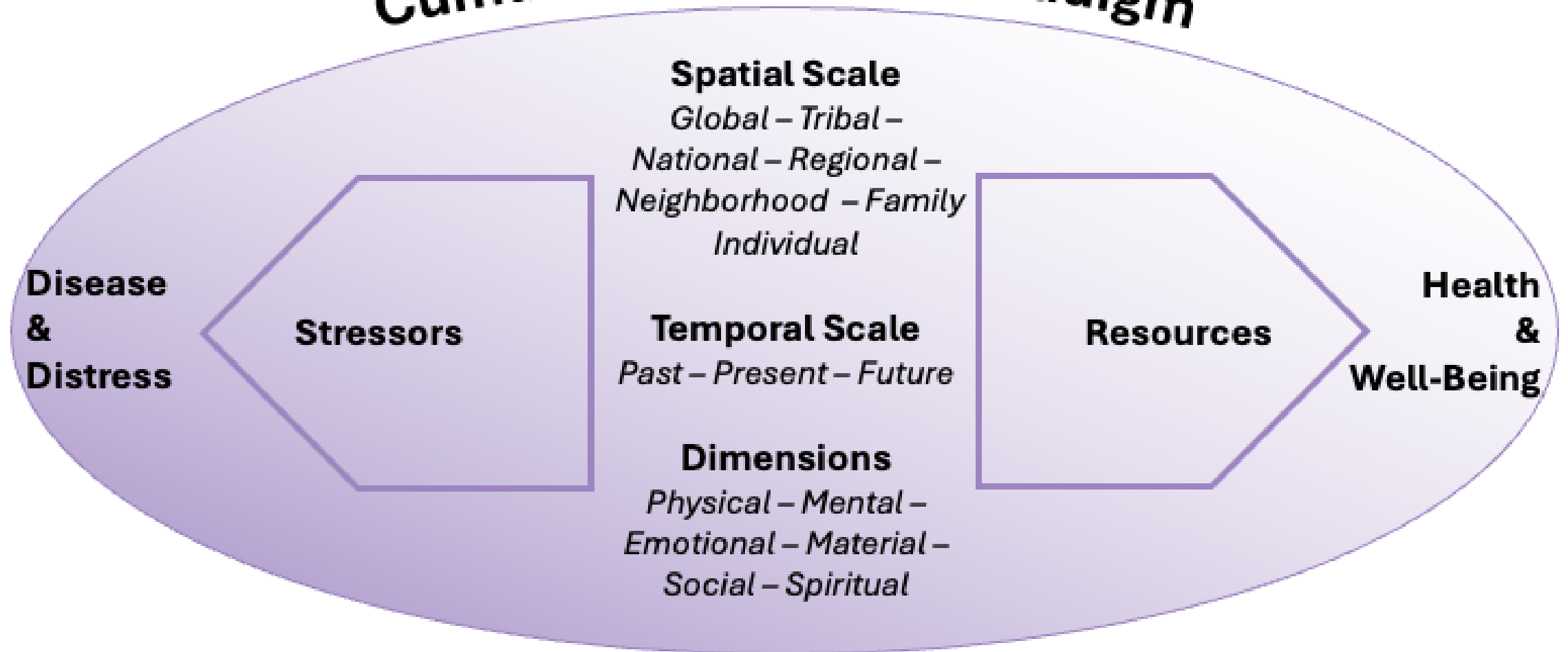
US EPA

Cumulative Impacts (CI) are defined as the **totality of exposures** to combinations of chemical and nonchemical stressors and their effects on health, well-being, and quality of life outcomes... (including **distributional** factors)

Tishman Center

Cumulative impacts (CI) are the **co-occurrence of multiple environmental pollution burdens** alongside socioeconomic stressors... (and reflect **lived reality**)

Cumulative Impacts Paradigm



Source: NASEM, State of the Science and Future of Cumulative impacts Assessment, October 2025

Key Moments

2004

NEJAC issues CI recommendations report

2010

CalEPA releases *CI: Building a Scientific Foundation* report

2012

EPA issues EJScreen tool for internal use

2020 & 2023

NJ incorporate CI in EJ Law and Regulations

2024

EPA adopts CI Framework

2004 & 2009

CA and NJ EJ Councils issue CI recommendations

2008

MN adopts CI permitting law

2012

CA issues CalEnviroScreen tool

2012

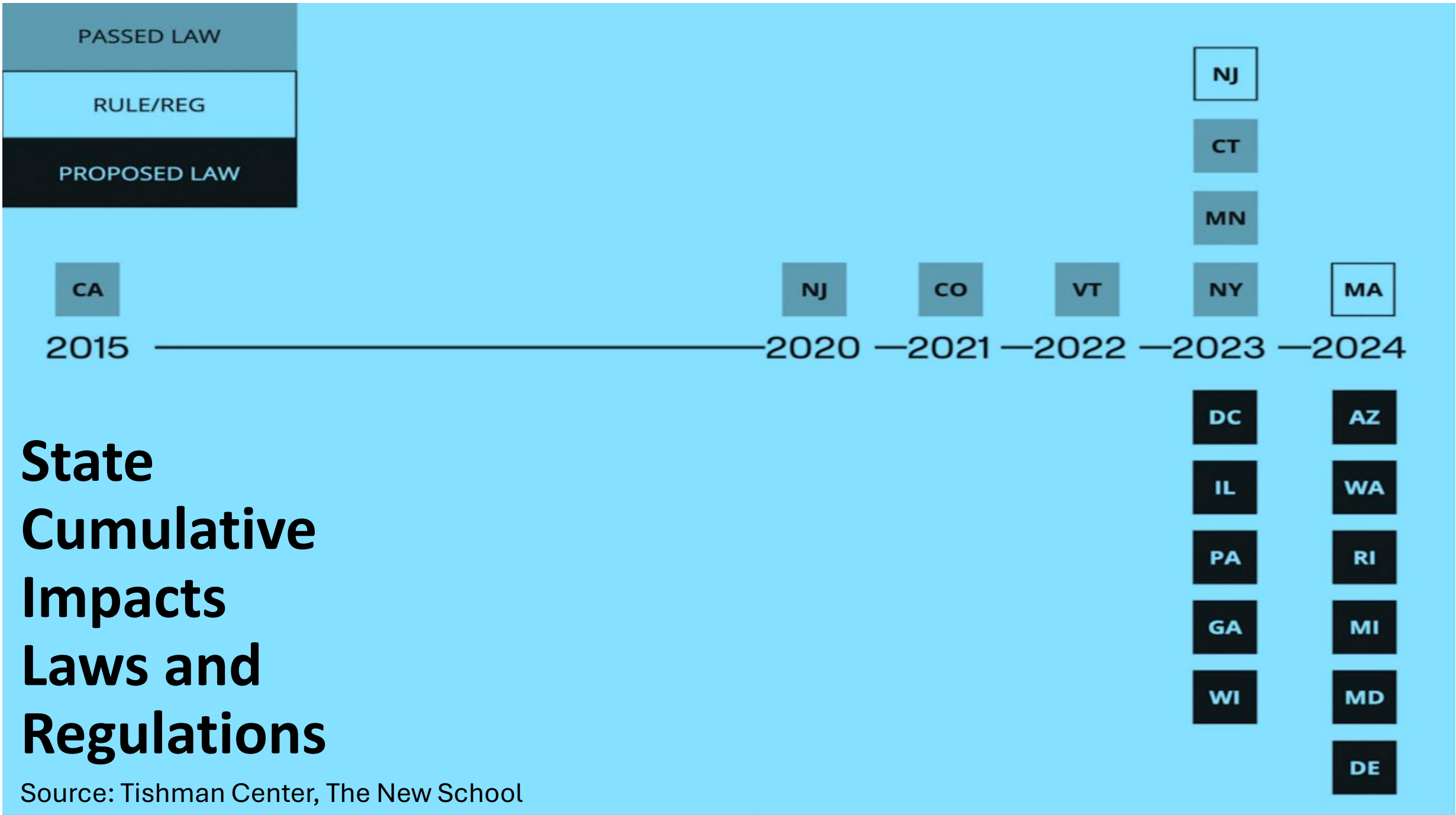
CA passes SB 535—California Climate Investments to Benefit Disadvantaged Communities

2022 & 2023

Chicago issues General Iron Health Impact Assessment/permit denial; subsequent Citywide CI Assessment

2025

NASEM issues CI State of the Science Report



State and Local Cumulative Impacts Approaches: Major Prototypes

- California: Single score
- New Jersey: Matrix
- Massachusetts: Risk based thresholds focused on health endpoints
- Chicago: Health impact assessment

Adding to Cumulative Impacts Methodologies



CalEnviroScreen: **Single Score**

Overburdened Community Stressor Summary
Block Group 0401007001 Municipality: Newark City County: Essex

Stressor	Block Group Value	County Non-OBG Score	State Non-OBG Score	Geographic Point of Comparison	Adverse Stressor
Combined Stressor Total	35	15	15	15	Yes
Block Group Value, Combined Stressor Total	35	15	15	15	Yes
County	15	15	15	15	Yes
State	15	15	15	15	Yes
Geographic Point of Comparison	15	15	15	15	Yes
Adverse Cumulative Stressors	15	15	15	15	Yes

Stressor	Block Group Value	County Non-OBG Score	State Non-OBG Score	Geographic Point of Comparison	Adverse Stressor
Concentrated Areas of Air Pollution	15	15	15	15	Yes
Block Group Value	15	15	15	15	Yes
County Non-OBG Score	15	15	15	15	Yes
State Non-OBG Score	15	15	15	15	Yes
Geographic Point of Comparison	15	15	15	15	Yes
Adverse Stressor	15	15	15	15	Yes

Stressor	Block Group Value	County Non-OBG Score	State Non-OBG Score	Geographic Point of Comparison	Adverse Stressor
Block Group Value	15	15	15	15	Yes
County Non-OBG Score	15	15	15	15	Yes
State Non-OBG Score	15	15	15	15	Yes
Geographic Point of Comparison	15	15	15	15	Yes
Adverse Stressor	15	15	15	15	Yes

NJDEP: **Matrix**

Uses of cumulative impacts assessment

Single Scoring	Matrix Approaches	Community-Based Approaches	Epidemiological Toxicological/ Exposure Modeling Approches
<ul style="list-style-type: none"> • CalEnviroScreen • MiEJScreen • MI EJScreening • Chicago EJ Index • CDC EJ Index • WA Health Disparities Map 	<ul style="list-style-type: none"> • New Jersey Regulations • MassDEP Methods • CEQ CEJST 	<ul style="list-style-type: none"> • Health Impact Assessment • EJ Collaborative Problem Solving grants • Environmental Benefits Districts • Green zones 	<ul style="list-style-type: none"> • Identifying modifying factors in risk characterization • Epigenetic approaches
<p>Inform decisions in</p> <ul style="list-style-type: none"> • siting • permitting • enforcement • infrastructure improvement 	<ul style="list-style-type: none"> • Permit decisions (e.g., NJ, MA) • Prioritizing allocation of resources (CEQ CEJST) 	<ul style="list-style-type: none"> • Community participatory research, place-based planning to revitalize communities • Identify how project influences health 	<ul style="list-style-type: none"> • Risk assessment • Cumulative risk assessment

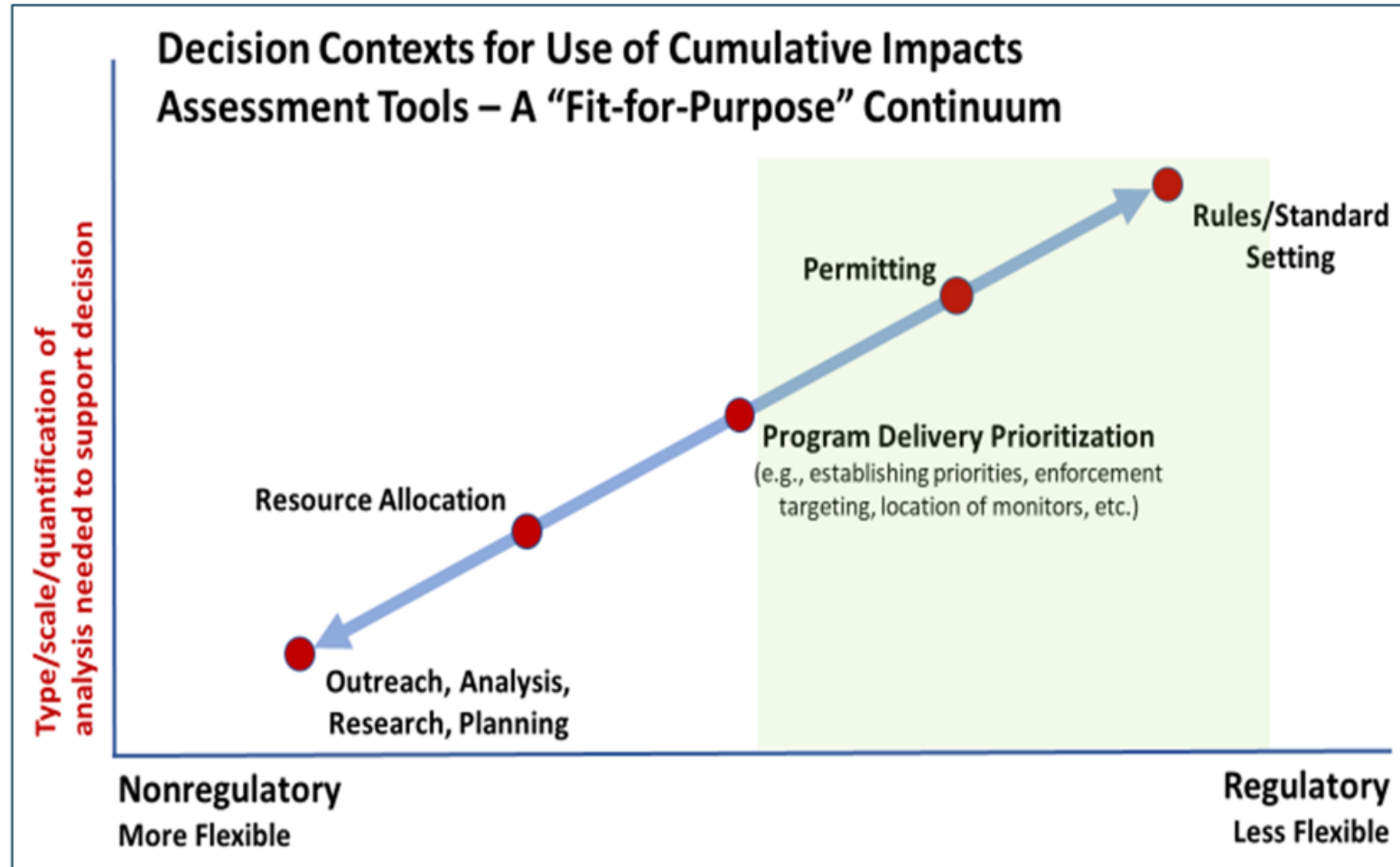
Fit-for-Purpose for Different Decision Contexts

Different decision contexts need different types of analyses.

Cumulative impacts analysis already used in significant ways (e.g., resource allocation/ program prioritization)

Regulatory contexts (e.g., permits, rules) require new approaches

New developments represent challenges and opportunities for cumulative impacts assessment.



Graphic Source: Lee, “Confronting Disproportionate Impacts and Systemic Racism

CalEnviroScreen
CDC EJ Index
EJScreen
CEJST

NJDEP CI Regs
MassDEP Regs

Recent Developments and Resources

Cumulative impacts regulations development in NY, MN and CN. Statutes enacted and bills proposed in many other states and cities

Johns Hopkins University studies on [SE Pennsylvania](#) and [Cancer Alley](#)

Tishman Center [database](#) on state cumulative impacts laws, regulations and policies

NASEM [Report](#) on State of the Science and Future of Cumulative Impacts Assessment

Harvard Environmental and Energy Law Program [CleanLaw Podcast](#) and analysis of state regulations (November 2025, forthcoming)

Environmental Justice Journal [Special Issue](#) on Cumulative Impacts and Government Decision-Making (December 2025, forthcoming)