

# PFAS and SDWA Regulatory Update

PA Citizens Advisory Council

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**EPA Region 3 Water Division** 

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# What Are Per- and Polyfluoroalkyl Substances (PFAS) and Why are We Concerned?



#### PFAS captures a large class of synthetic chemicals.

- Chains of carbon atoms surrounded by fluorine atoms.
- Wide variety of chemical structures.

#### Used in homes, businesses, and industry since the 1940s.

- Used by a number of industries and found in many consumer products.
- Detected in soil, water, and air samples.
- Most people have been exposed to PFAS.

#### Known or suspected toxicity.

- Potential developmental, liver, immune, and thyroid effects.
- Some are relatively well understood; many others are not.
- Resist decomposition in the environment and in the human body.

US EPA – Mid-Atlantic (Region 3)

# EPA PFAS Roadmap



- EPA Administrator Michael Regan established the EPA Council on PFAS in April 2021.
- The Council developed the PFAS Strategic Roadmap, released in October 2021 – a bold, strategic, whole-of-EPA strategy to protect public health and the environment from PFAS.
- The PFAS Strategic Roadmap:
  - Lays out EPA's whole-of-agency approach to tackling PFAS;
  - Sets timelines for concrete actions from 2021 to 2024;
  - Fills a critical gap in federal leadership;
  - Supports states' ongoing efforts; and
  - Builds on the Biden-Harris Administration's commitment to restore scientific integrity.



### Protecting our Water

Set enforceable limits for PFAS in drinking water

Improve PFAS drinking-water data through monitoring, toxicity assessments, and health advisories

**Develop technology-based PFAS limits for industrial dischargers** 

Address PFAS in Clean Water Act permitting, analytical methods, water quality criteria, and fish advisories

**Evaluate risks of PFAS in biosolids** 

PFAS Strategic Roadmap: EPA's Commitments to Action 2021–2024

### **EPA's Final Action for the PFAS NPDWR**



- EPA has finalized the first-ever national drinking water standard for per- and polyfluoroalkyl substances (PFAS).
- EPA is issuing this rule after reviewing extensive research and science on how PFAS affects public health, while engaging with the water sector and state regulators to ensure effective implementation.
- EPA also considered 120,000 comments on the proposed rule from a wide variety of stakeholders
- The final rule will reduce PFAS exposure for approximately 100 million people, prevent thousands of deaths, and reduce tens of thousands of serious illnesses.

# EPA's Final Action for the PFAS National Primary Drinking Water Regulation (NPDWR)



Compound	MCLG	MCL* (enforceable levels)
PFOA	0 ppt	4.0 ppt
PFOS	0 ppt	4.0 ppt
PFNA	10 ppt	10 ppt
PFHxS	10 ppt	10 ppt
HFPO-DA (commonly referred to as GenX Chemicals)	10 ppt	10 ppt
Mixture of two or more: PFHxS, PFNA, HFPO-DA, and PFBS	Hazard Index of 1	Hazard Index of 1

\*Compliance is determined by running annual averages at the sampling point

- The Hazard Index is a tool to evaluate potential health risks from exposure to chemical mixtures.
- <u>https://www.epa.gov/sdwa/and-polyfluoroalkyl-substances-pfas</u>

### **Implementation Basics**

Under the rule requirements, public water systems must:

- Conduct initial and ongoing compliance monitoring for the regulated PFAS;
- Implement solutions to reduce regulated PFAS in their drinking water if levels exceed the MCLs; and
- Inform the public of the levels of regulated PFAS measured in their drinking water and if an MCL is exceeded.





### **Timeframes for Water Systems**

Within **three years** of rule promulgation (2024 – 2027):

• Initial monitoring must be complete

Starting three years following rule promulgation (2027 – 2029):

- Results of initial monitoring must be included in Consumer Confidence Reports (i.e., Annual Water Quality Report)
- Regular monitoring for compliance must begin, and results of compliance monitoring must be included in Consumer Confidence Reports
- Public notification for monitoring and testing violations Starting **five years** following rule promulgation (starting 2029)
  - Comply with all MCLs
  - Public notification for MCL violations

### Flexibilities

EPA's final rule protects public health while allowing for maximum flexibility, cost savings, and burden reduction for public water systems. Flexibilities include:

- Reductions in required initial monitoring for most small water systems
- Using previously collected drinking water data to satisfy the rule's initial monitoring requirements (e.g., UCMR)
- Reduced compliance monitoring based on sampling results
- Additional time to comply with the PFAS MCLs, allowing systems time to plan, design, and find the best solutions for their communities

### **Flexibilities Continued**

- EPA's final rule does not dictate how water systems remove these contaminants. The rule is flexible, allowing systems to determine the best solutions for their community.
- Drinking water utilities can choose from multiple proven treatment options.
- Water treatment technologies exist to remove PFAS chemicals from drinking water, including granular activated carbon, reverse osmosis, and ion exchange systems.
- In some cases, systems can close contaminated wells or obtain new uncontaminated source of drinking water.

# **Resources/Webinars**

#### **Materials**

- Presentation
- General Q&A
- Fact Sheet: Public
- Fact Sheet: Water Filters
  - Fact Sheet: What are the Benefits and Costs of the Rule?
  - Fact Sheet: Understanding the Hazard Index
- Fact Sheet: Small Systems
  - AS Drinking Water
- Treatment Technologies
- Fact Sheet PFAS NPDWR Monitoring Requirements
- Detailed Q&As for states and systems

#### Webinars (recorded)

- General Overview
- Water Sector Professionals Technical
  Overview
- Small Systems Webinar

#### Materials & registration available on

https://www.epa.gov/sdwa/andpolyfluoroalkyl-substances-pfas

#### **Federal Register Notice:**

https://www.federalregister.gov/documents/ 2024/04/26/2024-07773/pfas-nationalprimary-drinking-water-regulation

### Additional Guidance to come....soon!

- PFAS Rule Overview Quick Reference Guide (QRG)
- PFAS Initial Monitoring Requirements QRG
- PFAS Health Effects and Public Notification/CCR Requirements
- Updated Laboratory Certification Officer (CO) training materials for PFAS Methods 533 and 537.1
- PFAS Data Entry Instructions for Primacy Agency Reporting
- PFAS Rule Implementation Guidance
- Primacy Package Training
- PFAS Rule Training for Regions, Primacy Agencies, and Technical Assistance Providers

### Pennsylvania's MCLs

PA DEP PFAS MCL Rule was published as a final rule in the PA Bulletin on January 14, 2023.

- Similarly to the federal rule, PA's rule improves public health protection by setting MCLGs and MCLs for PFOA and PFOS.
- There are communication and outreach concerns for states now that EPA released lower MCLs.
- PA's MCL rule remain in effect until EPA rule is effective.
- Both rules are based on a running annual average (RAA) at each Entry Point (EP).
- https://files.dep.state.pa.us/Water/DrinkingWater/Perfluorinated%20Chemicals/ PFAS\_PWS\_Toolkit.pdf

### Pennsylvania's MCLs

PFAS	MCLG (ng/L)	MCL (ng/L)	MCLs Protective Of
PFOA	8	14	Adverse developmental effects (including neurobehavioral and skeletal effects)
PFOS	14	18	Adverse immune system effects (including immune suppression)

Source: EQB PADEP presentation 10/12/2022

	NY	MI	NJ	NH	ΡΑ	MA	VT	WA
PFOA	10	8	14	12	14	20*	20*	10
PFOS	10	16	13	15	18	20*	20*	15

# Pennsylvania's PFAS Rule: Monitoring

- PA's PFAS MCL rule remains in effect and water systems need to continue to monitor and report results as specified in the rule.
  - Monitoring and reporting under PA rule must be followed until April 2027 (when EPA's M&R kicks in)
- Initial monitoring has begun and is conducted quarterly.
  - Monitoring applies to all community, nontransient noncommunity, bottled, vended, retail, and bulk hauling water systems.
- Repeat compliance sampling is quarterly, annual, or triennial based on results.
- Systems may use some of the data collected from PA's rule to comply with EPA requirements.
- Under both rules, MCL violations require Tier 2 public notice.
  - Systems must comply with PA MCL until EPA MCL compliance date (April 2029), including the provision of Tier 2 PN.

# Unregulated Contaminant Monitoring Rule (UCMR5)

- EPA's Fifth Unregulated Contaminant Monitoring Rule (UCMR5) is sampling for 29 PFAS (+ lithium).
  - Sampling between January 2023-December 2025.
  - All PWSs serving 3,300 or more people + representative PWSs serving <3,300 will collect samples.
  - EPA to arrange for the analysis of small-system samples and will pay for shipping and analytical costs.
  - This significantly expands the number of water systems participating in sampling.
  - Data released quarterly.
  - UCMR5 data finder: https://www.epa.gov/dwucmr/fifth-unregulatedcontaminant-monitoring-rule-data-finder

## Bipartisan Infrastructure Law and PFAS

The Bipartisan Infrastructure Law provides \$10 billion to invest in communities impacted by PFAS and other emerging contaminants.

\$4 billion	Drinking Water State Revolving Fund
\$1 billion	Clean Water State Revolving Fund
	Small or Disadvantaged Communities
\$5 billion	Drinking Water Grants

- BIL dedicates \$9 billion specifically to invest in communities with drinking water impacted by PFAS and other emerging contaminants. \$1 billion of these funds can be used to help private well owners.
- An additional \$12 billion in BIL funding is available for general drinking water improvements.
- PA has been awarded \$37,543,000 so far.

For more: https://www.epa.gov/water-infrastructure/water-technical-assistance-waterta-information#Adtnl\$ResSec

# The Road Ahead



Establish a national primary drinking water regulation for PFOA and PFOS



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Publish final recommended ambient water quality criteria for PFAS

Spring 2024

Restrict PFAS discharges from industrial sources through a multi-faceted Effluent Limitations Guidelines program

#### Spring 2024

Publish updates to PFAS analytical methods to monitoring drinking water

#### **Fall 2024**

Finalize risk assessment for PFOA and PFOS in biosolids

Winter 2024

Fall 2024

Additional Key Roadmap Actions: Cleaning Up PFAS Contamination and Addressing PFAS Air Emissions

**Develop regulations to designate PFAS as CERCLA hazardous substances** (*PFOA and PFOS proposal published September 2022, final CERCLA designation due spring 2024*)

Take regulatory action to tackle PFAS under RCRA (ongoing)

**Update research and guidance on PFAS destruction and disposal** (Published April 8, 2024)

Build the technical foundation for potential Clean Air Act regulation (*ongoing*)

PFAS Strategic Roadmap: EPA's Commitments to Action 2021–2024

### More Key Roadmap Actions: Ensuring Chemical Safety

**Deepen our understanding of PFAS categories through the National PFAS Testing Strategy** (*October 2021, June 2022*)

**Strengthen EPA oversight over both new and existing PFAS** (*summer 2022 and ongoing*)

**Collect data and improve reporting of how PFAS are used and released** (*winter 2022*)

Establish a PFAS voluntary stewardship program (ongoing)

**Reduce PFAS in federal procurement** (*ongoing*)

MID-ATLANTIC REGION

Thank you! Questions?

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