Recycling Fund Advisory Committee Meeting Minutes of January 30, 2018

The following RFAC members were present:

Michele Nestor, Chair Bob Watts, Vice-Chair

John Vatavuk
James Sandoe
Gary Roberts
John Frederick
Shannon Reiter

Ed Vogel Eli Brill Randall York Jerry Zona

Richard Fox (Sen. John Yudichak) Leda Lipton (Rep. Matt Gabler)

The following RFAC members were absent:

Gregg Pearson Gordon Burgoyne Joyce Hatala

Tanya McCoy-Caretti

Joe Reinhart Jim Close Tim O'Donnell

The following guests and Department of Environmental Protection (DEP) staff members were present:

Jim Lambert Monroe County Solid Waste Authority
Mike Crist Clinton County Solid Waste Authority
Scot Sample Northern Tier Solid Waste Authority

Mary Keenan Pennsylvania Waste Industries Association (PWIA)

Lisa Schaefer County Commissioners Association of Pennsylvania (CCAP)

Bob Bylone PA Recycling Markets Center (PennRMC)

Veronica Harris Montgomery County Recycling

Ryan Ingham Hough Associates

Amy Mazzella diBosco Greater Lebanon Refuse Authority

Tom Santanna TSSC, LLC

Chris Noble DEP Bureau of Waste Management (BWM)

Walt Harner DEP BWM
Dana Aunkst DEP BWM
Laura Henry DEP BWM
Larry Holley DEP BWM
Todd Pejack DEP BWM
JoAnne Yurcaba DEP BWM

Guests and DEP staff present (cont.):

Neil Bakshi DEP Policy Office Tyler McCarthy DEP Policy Office

Call to Order; Old Business

The January 30, 2018, meeting of the Recycling Fund Advisory Committee (RFAC) was called to order at 10:09 a.m. by Michele Nestor, Chair. Ms. Nestor asked for introductions of committee members and guests.

Ms. Nestor called for a motion to approve the December 6, 2017, meeting minutes. Shannon Reiter moved to approve the minutes; the motion was seconded by Gary Roberts and carried unanimously.

Action Item: Responsibilities of County Recycling Coordinators

Michele Nestor, Chair, and Larry Holley, Chief, Waste Minimization and Planning, led a discussion on potential expansion of the responsibilities of County Recycling Coordinators under the Act 101 Section 903 Grants.

Larry Holley explained that the primary focus of the draft responsibilities list is to clarify what the Department expects from counties/municipalities regarding the grant program. Mr. Holley explained that reporting data is a big part of the program, and one of the biggest challenges of the program; the data collected is utilized to show the progress being made on the grant program. Mr. Holley explained that counties need to be more proactive in communicating with the municipalities to ensure that the requested data is being submitted in a timely manner and that it is submitted correctly. Another reason for the clarification of responsibilities is so that counties/municipalities can be more mindful of market opportunities. Utilizing local markets and business helps improve the local economy as well as decrease transportation costs if transporting material to a local MRF.

Mr. Holley explained that the premise of the county coordinator responsibilities is to establish a baseline that all entities need to meet to receive a grant. Mr. Holley explained that some of the concerns already raised to the Department regarding the proposed responsibilities were that some of the points were too subjective, and that some coordinators did not have enough time to comply with all the items. He reassured the committee that clarification will be made when the responsibilities are finalized as part of the 903 grant package. Regarding the lack of time, Mr. Holley explained that DEP pays half of the coordinator's salary as part of the grant, and that data entry is a grant-related item. Ensuring that the correct information is getting into the ReTRAC system in a timely fashion should be a top priority.

JoAnne Yurcaba, Solid Waste Program Specialist, gave examples of expenses eligible for reimbursement for county coordinators under section 903 grants and clarified that the items are reimbursable expenses when they are done in a capacity relating to recycling.

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- Travel/mileage;
- Conferences/meetings;
- Subsistence (per diem limits apply);
- Publications/newsletter subscriptions; and
- Salary/benefits.

The committee members reviewed some of the responsibilities provided on the draft documentation. They provided overall positive feedback on the department laying out specific tasks that the county coordinators should be doing.

Suggestions that members had as they worked through the draft responsibilities were as follows:

- Lessening the subjectivity of some of the responsibilities;
- Furthering educational opportunities for county coordinators across the state;
- Replacing language in some of the responsibilities to reduce confusion or perceived burden on the municipalities to ensure compliance.

There was concern from the audience about the Department encouraging enrollment in PROP in terms of a government entity encouraging membership in a private organization.

JoAnne Yurcaba gave a brief overview of the data collection software the Department utilizes (Re-TRAC), as well as a rundown on the required information that needs to be collected by the Department. From this information, DEP's recycling program can pull reports such as trend analysis and county reports, including reports that Ms. Yurcaba can run with data from across the state. Annual report data is due into the system by April 15th of each calendar year (per Act 101).

There was additional commentary regarding the importance of education and communication between the county coordinators, haulers, and municipalities.

The Committee asked the Department to revise the draft responsibilities and present them again at the next scheduled SWAC/RFAC meeting where an official action will be taken; afterward, the Department will finalize the responsibilities and prepare to include them in the upcoming grant packages.

Continued Discussion: Funding Mechanisms and Grants

Michele Nestor led further discussions of the grant programs authorized by Act 101.

Discussion opened on the grant criteria of the Section 901 Household Hazardous Waste grants, to which the committee had no revisions.

Section 902 Implementation Grants cover equipment, structures and land improvement, but do not cover operating costs. Discussion focused on how these grants are utilized within the parameters set by Act 57, which reduces direct competition against already existing private sector entities. Larry Holley explained that the Department requires the grantee to

demonstrate that they reached out to existing private entities to ensure they would not be encroaching on their operations; and further, to attempt to enter into agreements for shared use of equipment, etc. Ms. Nestor instructed members to prepare and submit specific comments on these grants to be taken into consideration.

Section 904 Performance Grants are a financial award under Act 101 that have specific criteria before the funds can be used in an unrestricted manner. Specific criteria were established by Act 140, which amended Act 101 in 2006. Ed Vogel put forth the recommendation that only mandated recycling communities should be eligible for the award. Mr. Holley also spoke with the committee regarding the possibility of a formula change regarding how the grant payouts are calculated. Other topics of concern included universal access to waste disposal and recycling, and an outright ban on burning and burying waste materials. Mr. Holley asked for the committee members to provide a list of concerns for the Section 902 and 904 grants so that they can all be reviewed/addressed.

Mr. Holley canvassed the committee to see what Act 101 topics the members would like to address when grant discussions conclude. Universal access to waste disposal and recycling rose to the top and received general approval to focus discussions at future meetings. There was also mention of convenience centers, the possibility of public-private partnerships and incentivizing investments into infrastructure in rural communities.

Public Comment; New Business

Gary Roberts moved to adjourn the RFAC meeting, seconded by Ed Vogel. The motion carried, and the meeting adjourned at 12:36 p.m.