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# CASALAS CITIZENS ADVISORY OUNCIL

to the Department of Environmental Resources

1971-1991

MAY 15, 1991

### CITIZENS ADVISORY COUNCIL (May 15, 1991) GOVERNOR'S APPOINTMENTS

Mrs. Gail Rockwood - Upper St. Clair, PA; B.A. Chemistry, Albion College; former director, Pittsburgh Office, Pennsylvania Environmental Research Foundation; appointed June 3, 1976; current term expires January, 1992.

Mr. Maurice J. Forrester, Jr. - Duboistown, PA; B.A. Carleton College; Economic Development Specialist, SEDA--Council of Governments, appointed June 8, 1987; current term expires January, 1993.

Mrs. Margaret E. Bunce - Kintnersville, PA; Former Legislative Chairperson, PA Council Trout Unlimited; Chairperson, DER Norristown Regional Roundtable; appointed March 2, 1988; current term expires January, 1994.

S. Pat Lupo, O.S.B. - Erie, PA; B.A. Elementary Education, Mercyhurst College; M. Ed - Science Education, Clarion State College; Director of Resource Development, Benedictine Sisters and Director of Environmental Studies, Glinodo Conference Center, appointed June 29, 1988; Current term expires January, 1992.

Ms. Cynthia L. Mengel - Trout Run, PA; B.S. Elementary Education, Clarion University; M.Ed. Curriculum and Instruction/Environmental Education, Pennsylvania State University; President, Northcentral Pennsylvania Conservancy; appointed January 28, 1991; current term expires January, 1994.

Mr. Roslyn M. Kahler - Nazareth, PA; District Manager, Northampton County Conservation District; Operator of 400-acre crop farm in Nazareth; appointed May 13, 1991; term expires January, 1993.

### PRESIDENT PRO TEMPORE OF THE SENATE APPOINTMENTS

Mr. Leonard A. Green - Carlisle, PA; retired executive with 38 years service with the United Telephone System - Eastern Group; former president, National Wildlife Federation; appointed April 27, 1971; current term expires January, 1992.

Mr. Calvin E. Levis - Lancaster, PA; B.S. Civil Engineering, Penn State University; M.S. Civil Engineering, Penn State University; 32 years with Huth Engineers Inc., currently retired engineering consultant; appointed January 28, 1985; current term expires January, 1994.

Mr. Bernard Hoffnar - Six Mile Run, PA; B.S. General Agriculture and Economics, Southern Illinois University M.S., Agriculture and Economics (Farm Management) Penn State University; Ph.D. Agriculture and Economics, Michigan State University; Broad Top Township Supervisor; appointed February 25, 1986; current term expires January, 1993.

Mr. Walter N. Heine, P.E. - Newville, PA; B.S. Civil Engineering Drexel University; M.S. Sanitary Engineering, University of Michigan; Chief Executive Officer, Walter N. Heine Associates, Inc.; appointed August 11, 1983; current term expires January, 1992.

Ms. Nancy J. Cubbon - Oil City, PA; B.S. Economics, Dyke College; Owner and Treasurer, Cubbon Lumber Company, appointed May 11, 1988; current term expires January, 1994.

Mr. Richard W. Wand - York, PA; B.S. Mechanical Engineering, Purdue University; MBA, Indiana University; Vice President, Administration, P.H. Glatfelter Company; appointed November 11, 1990; current term expires January, 1993.

### SPEAKER OF THE HOUSE APPOINTMENTS

Mr. John C. Oliver, III - Pittsburgh, PA; B.A. Kenyon College; M.A. Government and Political Science, American University; President, Western Pennsylvania Conservancy; appointed March 30, 1983, current term expires January, 1992.

Mr. Marc Volavka - Carlisle, PA; Chief of Staff for Speaker of PA House of Representatives, appointed February 3, 1989; current term expires January, 1992.

Mr. Randall J. Brubaker - Philadelphia, PA; B.S. Urban Studies, Physical Science and Economics, Drexel University; J.D. Temple University School of Law; private law practice; adjunct professor of Political Science, Temple University; appointed September 26, 1990; current term expires January 1993.

Mr. Charles W. Kirkwood - Shawnee-on-Delaware, PA; B.A. Williams College; L.L.B. Harvard Law School; Chairman, The Shawnee Group; appointed October 25, 1990; current term expires January 1993.

Mr. Nicholas DeBenedictis - Philadelphia, PA; B.A. Business Administration, Drexel University; M.S. Environmental Engineering and Science, Drexel University; Senior Vice President, Corporate and Public Affairs, Philadelphia Electric Company; appointed February 7, 1991; current term expires January, 1994.

Mr. Brian J. Hill - Pittsburgh, PA; B.S. Environmental Resource Management, Allegheny College; M.S. Natural Resource Management, University of New Hampshire; Director, Western PA Office, Pennsylvania Environmental Council; appointed April 22, 1991; current term expires January 1994.

### SECRETARY OF THE DEPARTMENT OF ENVIRONMENTAL RESOURCES

Arthur Davis - Camp Hill, PA; B.S., Wildlife Conservation, University of Maine; M.S., Forestry, Yale University; appointed Secretary of Environmental Resources, January 21, 1987.

### Commonwealth of Pennsylvania Post Office Box 2357 Harrisburg, Pennsylvania 17105-2357 May 15, 1991

717-787-4527

CITIZENS ADVISORY COUNCIL to the Department of Environmental Resources

### Dear Reader:

I am proud to be a part of the 20 year history of the Citizens Advisory Council to the Department of Environmental Resources for fifteen years, long enough for me to form some strong impressions that I wish to share. The Council has been a grand experiment in the "chemistry" of sustained citizenship in action. It has produced a superb result - a synergy wherein the "sum" of several agents, mixed together, far surpasses the simple total of the ingredients. Principal among those agents are the citizens who have served as members, the vision of those who drafted Council's enabling legislation and created Council when creating the Department, the phenomenal good fortune Council has had in employing three executive directors of extraordinary ability, sensitivity, and commitment, and the differing yet nurturing relationships Council has forged with the five secretaries of the Department of Environmental Resources.

As you read the history of Council, bear in mind that it provides only a glimpse into the workings of this advisory group by chronicling highlights through a "paper trail." It does not begin to capture the thousands of volunteer hours spent in reading, analyzing, debating, conference calling, traveling, attending meetings and hearings, and establishing an exemplary record of service to the Environmental Quality Board and other boards and committees that require Council representation. The advisory role the Council fills often does not result in a written position or report, but rather brings citizen discussion and opinions to Department staff at critical times of decision-making. Our advice frequently covers the spectrum of opinions, for Council membership is truly diverse. We are not in the consensus business, although it is occasionally advantageous and a bonus to reach one, especially when deliberating a controversial public policy issue. What we do best is bring informed, dedicated, and focused citizen participation to bear on the processes of government. I truly believe that Pennsylvania's environment and government are better for having had the Council around.

Sincerely,

Sail M. Rockwood

Chairperson

### FOREWORD

Twenty years ago, Pennsylvania's environment reflected the post-depression and World War II era. Many Pennsylvanians concerned with conservation and the environment were frustrated with continued losses and their inability to place responsibility on one central person or agency. Prior to 1971, environmental protection and resource management were fragmented throughout some seventeen different boards and commissions where communications and coordination was poor to nonexistent.

Earth Day 1970 brought a strong advocacy for solving this and other environmental problems.

The Pennsylvania General Assembly attacked this issue, and after long debate, strong leadership, bipartisan cooperation and resolve, the central responsibility for Pennsylvania's environment and natural resources was placed in the new Department of Environmental Resources (DER).

In keeping with the Earth Day theme of public participation and the emerging pressure for greater citizen involvement in government, the Pennsylvania Legislature took an important step by creating the Citizens Advisory Council (CAC) to the DER as part of the new act.

The mandate to the CAC is a matter of record and printed on the back cover of this document. Over the past 20 years, dozens of Pennsylvania citizens have contributed thousand of hours of their time and talents as well as personal expense to help guide this Commonwealth to a better environmental future.

Two decades of CAC annual reports document the depth and variety of issues addressed and researched and the recommendations presented.

Even greater importance can be placed on the work of the Council when you consider that the Legislature provided that five of its members shall serve on the Environmental Quality Board (EQB).

The Council can best be described by the words of Herbert Finemen, who as Speaker of the House of Representatives attended the organizational meeting of the CAC in June 1971:

"One of the most important features of this new department is the establishment of the Citizen's Advisory Council upon which you will serve. As members of this group you have been vested with great responsibility. You have a broad constituency because, in effect, you represent all of the people of Pennsylvania. You are their eyes and ears; their voice in government... You have both a great deal of power and responsibility. If you are judicious in your application of that power, and conscientious in your assumption of responsibility, you will make an outstanding contribution to the Commonwealth..."

Twenty years and hundreds of issues later, only history will judge how well we responded to our mandate; but if the dedication and the commitment of Council members and staff over the years are to be considered in the equation, then the answer must be a resounding "YES."

Leonard A. Green

Mr. Green has been a member of the Citizens Advisory Council since 1971.

First Meeting: June 6-7, 1971; Speaker of the House Herbert Fineman charges the Council to be the "eyes and ears" of all the people; presentations by deputy secretaries and bureau directors.

Environmental Legislation: reviewed state and federal legislation dealing with surface mining, air pollution, flood plain management, and prevention of lead paint poisoning.

Environmental Inspections: recommended more environmental inspection personnel, more vigorous inspections, and more effective public information and involvement for DER.

Environmental Master Plan: worked to identify Pennsylvania's most pressing environmental concerns; urged development of this comprehensive plan to systematically solve environmental problems.

Established Committees: water quality, transportation/mass transit, soil and water resources, natural resources, forestry, and financing for waste treatment plant construction.

### 1972-73

First Field Tours: gypsy moth defoliation in eastern Pennsylvania, mining-related projects and environmental problems in Wilkes-Barre, Nolde State Park Environmental Education Center, and Presque Isle State Park. Meetings also were held in Allentown-Bethlehem, Pittsburgh, Philadelphia, W. Reading, Erie, and Scranton-Wilkes-Barre.

Solid Waste Management: reviewed this concern and issued a committee report "Solid Waste: Unmanaged Today, Unmanageable Tomorrow."

Strip Mining: reviewed proposed federal legislation and participated in public hearings before the U.S. House Committee on Interior and Insular Affairs, supporting national legislation and environmental standards with implementation by the states.

Recreation: supported passage of the state Scenic Rivers Act; opposed a proposal to create a "model" landfill in the Allegheny National Forest.

Transportation: helped PennDOT with a Transportation Control Strategy Implementation Plan to reduce vehicular emissions in center city areas, required by the federal Clean Air Act of 1970.

Environmental Legislation: supported pesticide control, mandatory refunds on beverage containers, flood plain management, and preferential assessment for agricultural land and open space.

**DER Management:** examined DER regional office operations and recommended decentralization of regional operations, creation of a single-stop permit system, and increased public information/public relations efforts.

**Recycling:** issued a proposal for a comprehensive Commonwealth recycling plan and published a directory of recycling centers in Pennsylvania.

Citizen Involvement: recommended development of a brochure outlining DER's mission, organization, and responsibilities; an inventory of all current publications; and that DER stress the positive aspects of its activities in press releases and publications.

Environmental Health: studied the effects of adverse environmental factors on human health and the protection of the environment from effects of human activities. Maintaining that concern for natural resources is tied to factors which influence human resources, Council issued "The Urban Environment: A Time for Action" which supported urban housing legislation, including a uniform statewide building code and a housing hygiene code.

Public Participation: published its first conservation directory, listing groups, agencies, and officials concerned with natural resources use and management in the Commonwealth. The directory was updated annually, with the last CAC directory distributed in 1988. DER's Office of Public Liaison took over the updating and issuance in 1990.

Meetings: held regional meetings in Tunkhannock, Kittanning, Williamsport, and Spring Grove.

### 1974-75

Air Quality: adopted "The people have a right to clean air, pure water..." urging maintenance of the ambient air quality standards established under the Clean Air Act of 1970.

Forestry: recommended in "Clear Fragments of a Whole" that DER support a comprehensive natural areas program and expand its forest classification system to include wilderness areas.

Lead Poisoning: prepared "Get the Lead Out" urging development of a specific program to eradicate lead poisoning within the next ten years.

**Noise Pollution:** called attention to the significant health impacts of uncontrolled environmental noise in "Noise: The Silent Pollutant" and supported state noise pollution abatement and control legislation.

Mass Transit: issued a statement calling for increased federal and state funds to plan, construct, operate, and maintain mass transportation service, and stabilize its cost to increase ridership, particularly in our major urban centers.

Meetings: held regional meetings in Pittsburgh, Philadelphia, Lancaster, Cedar Run, and Stroudsburg.

### 1975-76

Environmental Planning: issued "The Environmental Master Plan: Issues and Recommendations Related to DER Planning and Coordination." Council placed highest priority on successful development and implementation of this Plan, viewing the planning process as a principal means of implementing the provisions of Article I, Section 27, the Environmental Rights Amendment to the state constitution.

Solid Waste Management: "Solid Waste Management: Source Reduction and Recycling" recommended comprehensive national solid waste/resource recovery legislation to provide tax incentives to commercial recyclers, establishment of government procurement policies to maximize use of recycled materials, development of a national energy policy, and funding of a comprehensive Commonwealth recycling program.

Energy: "Comments on the Energy Conservation Policy Report of the Commonwealth of Pennsylvania" urged development of a national energy policy and energy conservation legislation. Energy conservation was shown to be an important environmental protection strategy to improve our water, air, and land resources.

Environmental Health: "The Availability of Housing: A Critical Environmental Health Issue" and "Environmental Health - A Key Ingredient in Health Planning" recommended the Commonwealth develop a comprehensive housing program and a review of tax structures to determine if they are meeting the housing needs of the Commonwealth.

### 1976-77

Environmental Legislation: issued a statement supporting legislation for safe drinking water, prevention of lead paint poisoning, mandatory beverage container deposits, a comprehensive Commonwealth housing program, environmental radiation protection, and noise pollution control. Council testified on lead paint poisoning prevention legislation before the Senate Business and Commerce Committee.

Environmental Regulations: met with individuals subject to DER's rules and regulations to determine if any changes could be made in procedures and issued "Improvements Needed in the Procedure the Department Follows in the Development of Regulations and the Issuance of Permits."

Air Quality: in "Comments on Department Studies into the Commonwealth's Sulfur Dioxide Standards," Council opposed legislation calling for a five-year suspension of the Commonwealth's sulfur oxides emissions standards.

Environmental Planning: worked to improve DER planning and coordination, issuing several significant reports: "The Direction and Scope of Department Planning and the State Water Plan," "Comments on the State Water Plan Report for Subbasin 19," "A Proposed Methodology for the Coordination of Department Planning Activities," and "Comments on the Recommended Program Design for the Environmental Master Plan."

Forestry: supported proposed guidelines prepared by the Pennsylvania Forestry Association for timber harvesting operations; recommended maximum protection for areas immediately adjacent to high quality stream banks.

**Public Participation:** examined the Department's procedures to involve the public and issued "Citizen Participation and the Department of Environmental Resources: An Evaluation by the Citizens Advisory Council," stating that "governmental institutions have an obligation to provide the public an opportunity to participate."

### 1977-78

**DER Budget:** expressed concern about the Department's inability to adequately address its management obligations due to the budget crisis, particularly in the surface mine

reclamation program. Passed a resolution supporting an increase in taxes to fund "nonpreferred appropriations."

Air Quality: reviewed a study by air pollution control agencies of Philadelphia, New Jersey, Delaware, and the EPA of various sulfur dioxide control alternatives to those contained in the approved State Implementation Plan for the metropolitan region. Supported the study's regulatory framework and recommended its consideration by DER's Air and Water Quality Technical Advisory Committee.

### 1978-79

Transition Paper to New Administration: forwarded to the Governor-elect a transition paper outlining the environmental issues and opportunities confronting the Commonwealth that Council felt the new Administration needed to address and areas that needed further emphasis.

Meetings: held a regional meeting in State College, providing an opportunity to central Pennsylvania residents to discuss their environmental concerns, which included acid precipitation and toxic chemical contamination of streams.

Strip Mining: conducted a joint Council/DER helicopter investigation of strip mine problems in western Pennsylvania; a number of serious strip mine violations were identified, and as a result, DER instituted regular helicopter tours in all mining districts, and all DER mining inspectors were required to complete training on erosion and sedimentation control.

### 1979-80

Hazardous Waste: presented testimony to the Senate Environmental Resources Committee on proposed hazardous waste legislation, urging inclusion of a siting process meeting public approval and allowing for active public participation.

State Parks: In a "Statement on Proposals to Institute State Park Fees in Pennsylvania," Council evaluated fee options and opposed a general admission fee, while acknowledging that parking fees would be a reasonable approach.

Environmental Health: joined with the Statewide Comprehensive Health Planning Advisory Committee to the Department of Health to form an Environmental Health Task Force; commented on the proposed State Health Plan, maintaining that health planning be directed at eliminating the causes, such as drinking water problems, lead paint poisoning, and occupational safety problems.

Environmental Legislation: reviewed legislation to establish a Federal Energy Mobilization Board and opposed provisions to authorize the Board to overrule federal, state, and local environmental statutes; supported proposed state legislation to allow Pennsylvania to receive primacy for the Federal Surface Mining Control and Reclamation Act of 1977.

### 1980-81

Oil and Gas: documented extensive water quality degradation from unregulated oil and gas drilling activities in a comprehensive report. Analyzed existing statutes and regulations affecting oil and gas production and offered recommendations to strengthen DER's regulatory program in "An Evaluation of Environmental Impacts of Oil and Gas

Production in Pennsylvania and Pennsylvania's Oil and Gas Regulatory Program." The Oil and Gas Act was passed in 1984 to address these concerns.

Environmental Legislation: opposed legislation to establish a five-member independent regulatory review commission which would review DER regulations. Council argued this proposal would slow the implementation of regulations and interfere with the executive branch's responsibility to carry out environmental mandates.

### 1981-82

Hazardous Waste: received a grant to fund a citizens hazardous waste involvement program and issued "A Guide to Citizen Action on Hazardous Waste Issues in Pennsylvania." Helped to reorganize a citizens roundtable and hold two statewide seminars on hazardous waste management. Council argued for more stringent criteria for siting treatment and disposal facilities and hazardous waste regulations for design and construction standards for such facilities.

River Navigation: opposed the U.S. Army Corps of Engineers proposal to reduce operation of eleven locks and dams on the Allegheny and Monongahela rivers due to funding reductions. As a result of comments received, the Corps modified its revised schedule of navigation lock operation.

Mine Reclamation: Concluded that both the Prevailing Wage Act and the Public Works Contracts Law impose financial requirements which present obstacles to surface mine reclamation in Pennsylvania and requested that DER and the Department of Labor and Industry examine the issue.

Environmental Legislation: supported adoption of the state Wild Resource Conservation Act which would provide citizens the opportunity to support protection of wild plants and nongame wildlife through voluntary contributions.

### 1982-83

High Quality Waters: reviewed proposed revisions to DER's water quality antidegradation program and opposed the deletion of required economic/social justification for degradation of high quality waters which would have lessened stream protection.

Acid Precipitation: supported a more vigorous program to control acid precursor emissions in comments on the Department's draft Acid Rain Policy and Program.

Hazardous Waste: in its "Position on DER's Proposed Environmental, Social, and Economic Criteria for the Siting of Hazardous Waste Treatment and Disposal Facilities," Council urged more clarity in the criteria to give potential applicants a clear and concise understanding of the requirements.

Oil and Gas: actively supported proposed legislation to strengthen environmental controls on oil and gas drilling and production and made 26 recommendations to improve the oil and gas regulatory program.

Surface Mining: documented and toured a series of erosion and sedimentation problems affecting the East Branch Mahoning Watershed in Jefferson County; called for a comprehensive DER evaluation of surface mining, oil and gas, and logging activities impacting this stream.

Hazardous Waste: identified deficiencies in DER's proposed financial responsibility regulations for hazardous waste facilities; recommended more stringent insurance requirements for accidental occurrences, clear bond amount guidelines, and an opportunity for public comment for closure certification and requests for bond reduction.

Surface Mining: opposed weakening the Commonwealth's control regulations; reviewed and testified before the Joint Legislative Air and Water Pollution Control and Conservation Committee in general support of proposed legislation to provide incentives to stimulate remining of previously affected areas; raised concerns regarding the Department's procedures for application review for designation of areas unsuitable for mining.

Water Quality: issued a statement outlining Council's concerns over the lack of enforcement of the Clean Streams Law and insufficient funding for the Bureau of Water Quality Management; opposed regulations and legislation which would extend the sewage facilities rural residency exemption for 10-acre lots.

Safe Drinking Water: urged passage of a Commonwealth Safe Drinking Water Act with standards more stringent than the federal act, to address widespread inadequacies in public water supplies and high rates of waterborne disease in Pennsylvania.

Environmental Education: opposed the State Board of Education's proposed revisions to Pennsylvania's curriculum requirements, which would adversely affect environmental education requirements.

Sunset Review: underwent an extensive evaluation of its performance by the General Assembly to determine whether the Council should be continued and responded to the performance audit, conducted by the Legislative Budget and Finance Committee. The Pennsylvania Environmental Council reviewed the CAC's performance and issued a strong statement of support. Council was reauthorized by a General Assembly resolution adopted in December 1984.

### 1984-85

**DER Management:** completed a comprehensive review of DER's Environmental Protection regional offices. This report was based on interviews with several hundred DER staff in all regional offices. It offered 46 specific recommendations for improvement in the management system and administrative policies and procedures.

Safe Drinking Water: supported new draft regulations to implement the Safe Drinking Water Act, to allow the Department to establish a maximum contaminant level or treatment technique more stringent than federal standards.

Radioactive Waste: supported legislation which would establish an Appalachian States Low-Level Radioactive Waste Compact to explore low-level waste policy options.

Field Tour: held a regional meeting and tour in northwestern Pennsylvania in the Erie area, which brought to light many citizen concerns about inadequate enforcement of water quality regulations, spraying of herbicides in Conneaut Lake, and potential impacts of landfills on wetlands.

Municipal Waste: supported the overall goals of the proposed Municipal Waste Planning and Recovery Act and urged increased emphasis on waste reduction and recycling.

**Pesticide Control:** documented the inadequate requirements for certification, training, inspection, and enforcement in the state's current pesticide control program and recommended legislation to remedy these problems.

Surface Mining: supported funding to meet the Commonwealth's obligation to reclaim about 20,000 acres of surface mine lands abandoned after passage of the federal surface mining act; recommended additional monies from the General Fund and incentives to encourage reclamation of abandoned sites during remining.

**DER Budget:** called attention to the need to fill authorized vacancies and the increasing trend for federal dollars to control DER priorities and work activities.

### 1986-87

Transition Paper to the New Administration: submitted recommendations to the Governor-elect concerning DER priorities, qualifications for key DER leadership, and the role of the Council.

Field Tour: conducted a public meeting in Scranton and toured areas in northeastern Pennsylvania, including municipal waste landfills, abandoned waste sites awaiting cleanup, an active mining operation, and a mine reclamation project. Council spoke out on the need for strengthened enforcement at municipal waste landfills.

Municipal Waste: worked with the Department to address concerns about proper handling of ash residue from municipal waste incineration and to develop a public document explaining the DER's position that municipal waste incineration can be controlled without undue risk to public health. Argued for and helped develop a formal, written enforcement policy for municipal waste incinerators.

Environmental Hearing Board: documented a backlog of appeals at this Board because of a lack of staff resources and supported legislation to establish the EHB as an independent agency with a significant increase in resources.

Radioactive Waste: participated in the review and development of draft legislation to address low-level radioactive waste; stressed effective citizen involvement, host community benefits, effective financial assurances, and minimization of volume and toxicity of waste through source reduction.

### 1987-88

Oil and Gas: testified against proposed amendments to weaken the Oil and Gas Act; submitted testimony to the EQB calling for the adoption of regulations to fully implement the act.

**DER Communications:** submitted to the Secretary a series of recommendations to improve DER's communications with the public through its system of external publications and direct interaction of DER staff with the public and regulated community.

Field Tour: held a public meeting in Johnstown and toured areas in northern Cambria County focusing on public drinking water, groundwater contamination, and remining; opposed a major commercial resort development at Prince Gallitzin State Park.

Water Quality: supported adoption of legislation banning the sale of detergents and other cleaning agents containing phosphates to protect the Chesapeake Bay and other water bodies in the Commonwealth.

Surface Mining: reviewed the Coal Work Group Report, industry's recommendations to streamline DER's coal regulatory program, and opposed recommendations which would lessen environmental protection.

Hazardous Waste: recommended a clear separation of DER's regulatory function from any involvement in the promotion and actual siting of such facilities; opposed creation of an independent siting commission; and called for increased emphasis by DER on education, host community incentives, and called for an open public participation process.

### 1988-89

State Parks: completed a year-long review of the operation, staffing, financing, and options for future development of Pennsylvania's state parks; released "Pennsylvania State Parks: To Your Heirs Forever" which included fourteen recommendations to solve the park system problems and protect the parks.

**DER Advisory Groups:** conducted an opinion survey of the staff and membership of approximately half of DER's 20 advisory groups and recommended steps to improve the operation of these groups.

Abandoned Mine Land Reclamation: conducted a forum of DER staff, groups, and individuals from the coal regions to comment on this program and identify concerns; asked the Secretary to resolve erosion and sedimentation concerns and improve public involvement in setting reclamation priorities.

**Wetland Protection:** participated in the development of DER's Wetland Action Plan and testified before the Joint Legislative Air and Water Pollution Control and Conservation Committee on the need for adequate protection of wetlands.

Field Tour: conducted its annual public meeting and field trip in southeastern Pennsylvania. Responded to criticism of the regional office's environmental protection efforts by recommending a higher priority on responsiveness and improving communications with the public through adoption of employee performance standards and evaluations. Council also called for DER to address staff limitations in this region.

**Public Participation:** reviewed drafts of a proposed policy to govern public access to DER files and information. Generally supported the proposal while arguing for more defined limits on confidential documents, exemption from fees for private citizens and non-profit groups, simplified access procedures, and free distribution of individual copies of proposed regulations.

Environmental Education: urged the Governor to support mandatory environmental education as a part of the elementary and secondary school curriculum and to commit a portion of environmental fines and penalties to improve the calibre of environmental education in Pennsylvania.

Wetland Protection: opposed proposed legislation which would amend the Dam Safety and Encroachments Act and weaken protection of wetlands; testified in support of a proposed rulemaking for wetland protection. Called for more resources for DER to implement this program fairly and effectively, greater mapping, and more effective use of general permits.

Field Tour: conducted a public meeting in Williamsport and toured areas in the Pine Creek Valley; supported acquisition of an abandoned 62-mile railbed, to establish a recreation trail along the Pine Creek.

### 1990-91

State Parks: opposed federal legislation that would authorize a trade of land in Laurel Hill State Park to Hidden Valley Resort; recommended a formal DER policy governing transfers/exchanges of state park and forest lands that would require public notification and formal environmental assessment of such exchanges prior to final action.

Forestry and Clean Air Projects: Committees continued their work on review of the state forestry system and the policy implications of implementing the federal Clean Air Act amendments in Pennsylvania.

Oil and Gas: strongly opposed proposed legislation which would amend the Oil and Gas Act; opposed an open-ended definition of orphan well and exemption of pre-Act wells from the requirements of Act 223; conducted a financial analysis of an estimated \$30 million unfunded liability of the Commonwealth to plug abandoned wells under this legislation.

**DER Budget:** reviewed and opposed spending constraints imposed on the Department for the FY 90-91 and the proposed FY 91-92 budget; stated restrictions and inadequate funding would seriously impair the Department's ability to service the public and address environmental issues.

### Past Members of the Council

Robert W. Broughton

Charon Battles

L. Dale Baumunk

Stephen C. Braverman

Robert W. Broughton

\* Norman H. Childs

Raymond A. Cline, Jr.

Patricia Crotty

Louis D'Amico

\* Thomas Dolan IV

Bruce M. Eckert

John M. Elliott

Pinkie Familoni

Nelson E. Folsom

\* Thomas J. Foerster

Lee Friedman

Calvin F. Glattfelder

\* Alvin R. Grove

George R. Haines

\* Russell W. Haller

Arthur V. Harris

Gene A. Heath

William Hemsley

\* Paul W. Hess

John A. Hourigan

Robert A. Jarvis

Fred Jones

Robert L. Kolek

\* Richard Kubiak
James F. Lally

Vinnedge M. Lawrence

Michael C. Linn

Henry Logan

Michelle Madoff

Anne Martin

Thomas G. McCloskey

Robert W. McCullough

Paul McHale

Karen A. Melton

Mazie B. Mohney

Cynthia O. Pace

Ruth Patrick

G. Earl Peace, Jr.

S. L. Pernick, Jr.

John E. Pieski

P. W. Purdom

Sandra C. Raymond

Anita Rosenau

Edmund K. Schauseil

Alexander W. Thompson

Loren J. Toews

Joshua C. Whetzel

Barbara Walsh

Eleanor Winsor

\* Past Chairperson

### **LEGISLATIVE MANDATE - ACT 275 OF 1971**

### Section 448. Advisory Board and Commissions

(p) The Citizens Advisory Council shall consist of the Secretary of Environmental Resources, six members who shall be appointed by the Governor, no more than three of whom shall be of the same political party, and six members who shall be appointed by the President Pro Tempore of the Senate, no more than three of whom shall be of the same political party, and six members who shall be appointed by the Speaker of the House of Representatives, no more than three of whom shall be of the same political party. The appointed members of the Council shall be citizens of the State who, during their respective terms, shall hold no other state office to which any salary is attached except that of membership of the Environmental Quality Board.

The term of office of each appointed member shall be three years, measured from the third Tuesday of January of the year in which he takes office or until his successor has been appointed...

The Citizens Advisory Council shall include persons knowledgeable in fields related to the work of the Department of Environmental Resources such as, but not limited to, ecology, limnology, toxicology, pharmacology, organiculture, and industrial technology.

The Council shall annually elect one of its appointed members as Chairman and shall elect a Secretary who need not be a member of the Council. Meetings of the Council shall be held at least quarterly or at the call of the Chairman.

The Council shall have the power to employ and fix the compensation of such experts, stenographers, and assistants as may be deemed necessary to carry out the work of the Council, but due diligence shall be exercised by the Council to enlist such voluntary assistance as may be available from citizens, research organizations, and other agencies in Pennsylvania or elsewhere, generally recognized as qualified to aid the Council.

### Section 1922-A. Citizens Advisory Council

- (a) The Citizens Advisory Council shall review all environmental laws of the Commonwealth and make appropriate suggestions for the revision, modification and codification thereof.
- (b) The Council shall consider, study and review the work of the Department of Environmental Resources and for this purpose, the Council shall have access to all books, papers, documents and records pertaining or belonging to the Department.
- (c) The Council shall advise the Department on request, and shall make recommendations upon initiative, for the improvement of the work of the Department.
- (d) The Council shall report annually to the Governor and to the General Assembly and may make such interim reports as are deemed advisable.